

NORTHWEST RUBBER REDEVELOPMENT PROJECT:





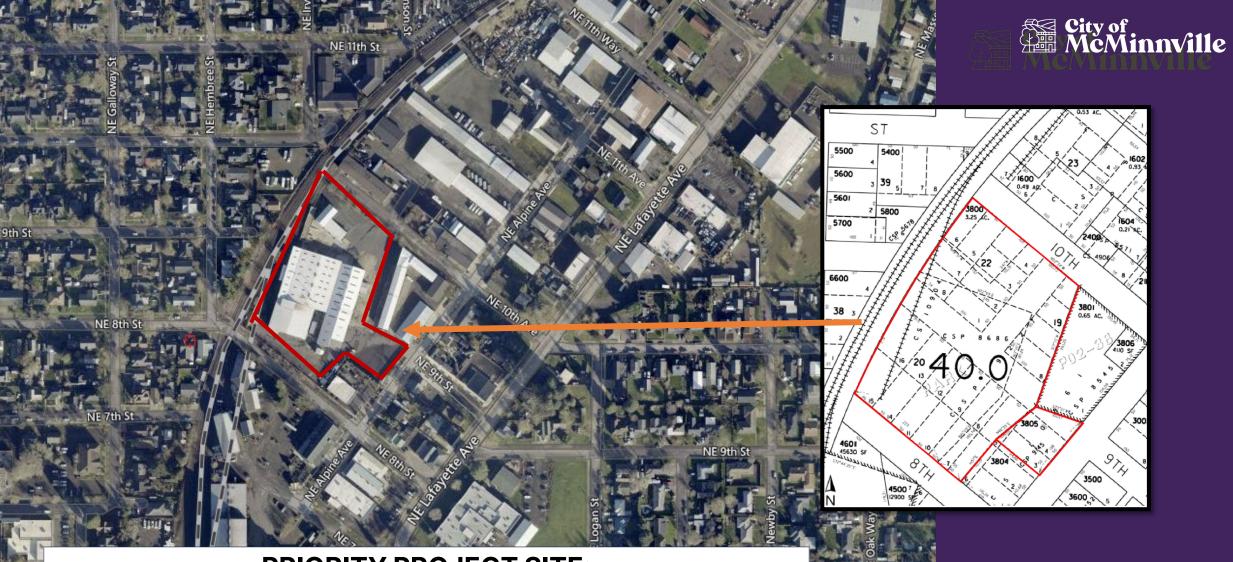
PRIORITY PROJECT: NORTHWEST RUBBER REDEVELOPMENT NE GATEWAY DISTRICT MCMINNVILLE, OREGON

Leveraging publicly owned property for a public/private development partnership that sets the stage for the next chapter of this area, by respecting the past, honoring the present and building for the future in an equitable and just manner.

Redevelopment Síte located in the heart of the NE Gateway District.

WARRA .

City of McMinnville



PRIORITY PROJECT SITE: NE GATEWAY DISTRICT – ULTIMATE RUBBER REDEVELOPMENT

NE 4th St

2 23

NE 4th St



City of McMinnville (Rubber Plant) Purchased by the City of McMinnville for a mixed-use commercial/residential ST redevelopment project. 5500 5400 5600 1600 3 39 0.49 AQ 5601 5800 5700 2400 0, 6600 3801 0.65 AC. 4601 45630 SF в 3500 1500 3600

Vacant 3.5 Acre Industrial Site

Identified in 2013 NE Gateway District Plan as a catalyst opportunity site to revitalize the redevelopment of this city center industrial area into a vibrant mixed-use neighborhood.



Project Goals, Objectives and Desired Outcomes

Goals: Position opportunity property for private development that is transformative for area and McMinnville.

Objectives:

- Facilitate design excellence
- Elevate McMinnville's multi-culturalism

Desired Just City Outcomes:

- Honor area's multi-cultural heritage in design and civic engagement
- Raise awareness of McMinnville's unique history
- Celebrate McMinnville's diverse demographic profile
- Create systemic changes that lead towards an inclusive decision-making process
- Build local wealth
- Do not displace residents in census block group
- Elevate historically marginalized communities in procurement process









Project Introduction: Site Conditions

Project Introduction: Site Conditions

- Two Legal Parcels
- * 3.5 Acres
- Vacant, Previous Use, Heavy Industrial
- ✤ 50,000 sf Warehouse (1970 1980, 2000)
- * 4,000 sf Office (1980)
- Adjacent to Active Railroad (West Side)
- Railroad Spur with Loading Dock on Site
- * 2 Blocks from Arterial
- Wet Utilities WW, H20, Gas Services
- Dry Utilities Communication, Power
- ✤ 97% Impervious Site
- Phase I and II Recently Conducted, CMMP Underway
- * HBMS 2023 No Hazardous Materials Identified









ABOUT MCMINNVILLE:





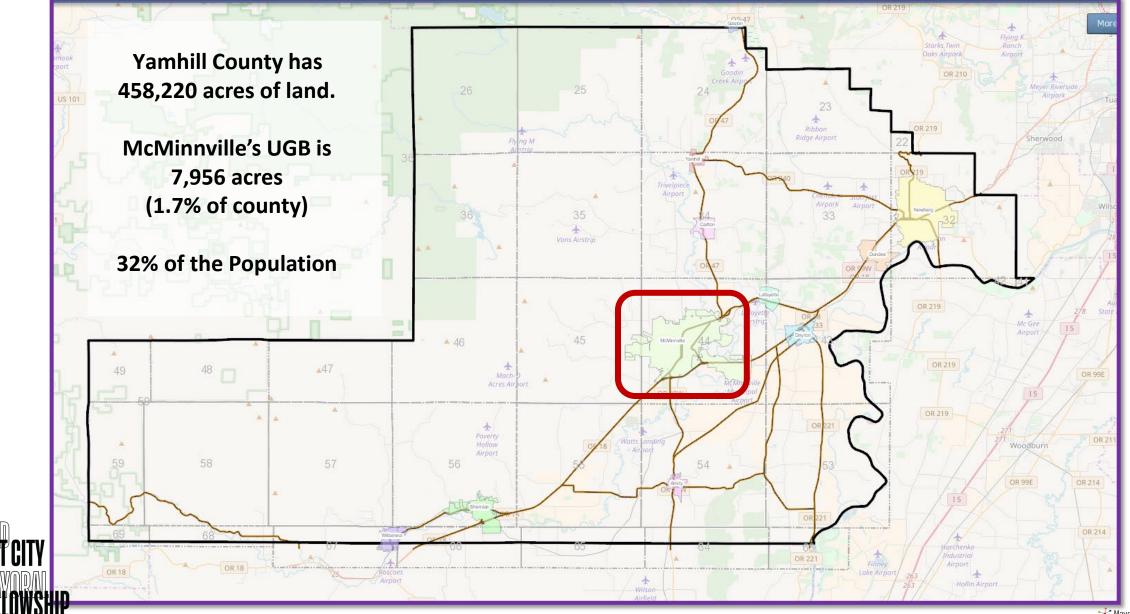
JUST CITY

FELLOWSHIP





McMinnville is the county seat of Yamhill County



🔆 Mayors' Institute on City Design

JUSTCITY

"發散

City of McMinnville

WE ARE SURROUNDED BY HIGH VALUE FARM LAND.





OUR DOWNTOWN IS OUR COMMUNITY LIVING ROOM.

WE ARE ALL ABOUT THE SMALL TOWN CHARM.

18th Largest City in Oregon Largest City in Yamhill County

2

CREW

Population = 34,515

1000

Res. al





But please do not try to make us like PORTLAND. We are own authentic selves

City of McMinnville







HISTORY OF CITY AND SITE:





HISTORY: INDIGENOUS

HIST CITY

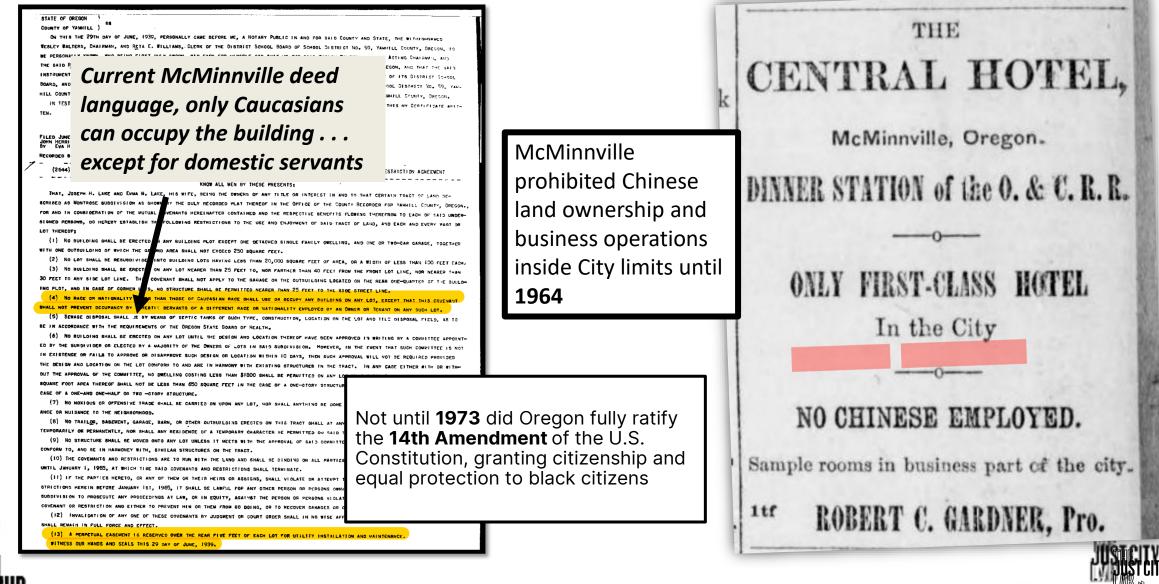
ISH

- Indigenous Ancestry Kalapuyan
- Current Day Confederated Tribes of Grand Ronde
- Willamette Treaty seized Native Lands

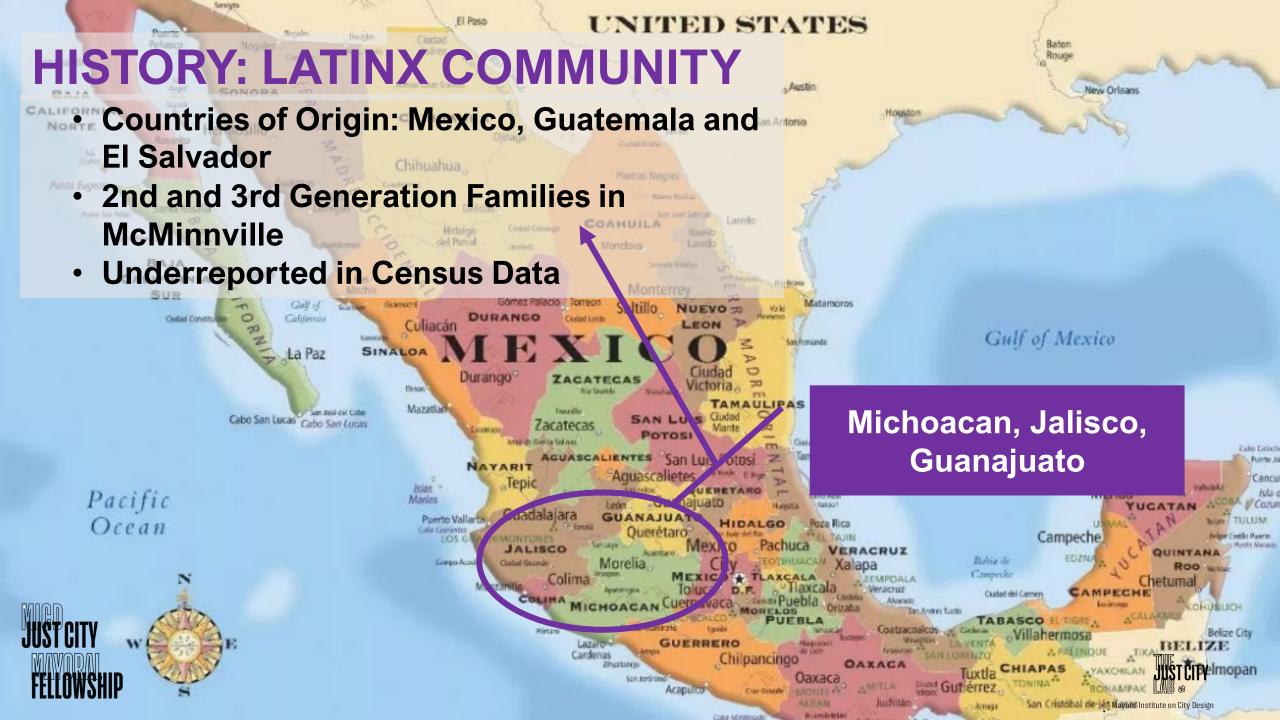
(Photo from 2023 Veterans Pow Wow)

Jown of 1115 Amrille HISTORY: WHITE SETTLEMENT 1st Street (now 5th 10 (now 4th) 2nd 17 12 Street 3nd Dæ 16 (now 2nd) 4th 15 5th (now Ist) 13 m' Minville Lown Plat 6th Streets 60 ft. in width. Jots 60 bg 100 feet, Eight lots in a block. William T. Newby Gazine Line In 1856, Newby laid out this city plat on five acres he donated to Land out by W.T. Newby May 5th AD 1856 the town, naming it McMinnville, after the Tennessee town of his Blacksmith Shop O General Store JUST CITY birth. The town was centered on Newby's Grist Mill Church an old Native American trail, JUSTCITY McMinnville Academy now called Baker Street (CL).

HISTORY: EXCLUSION LAWS

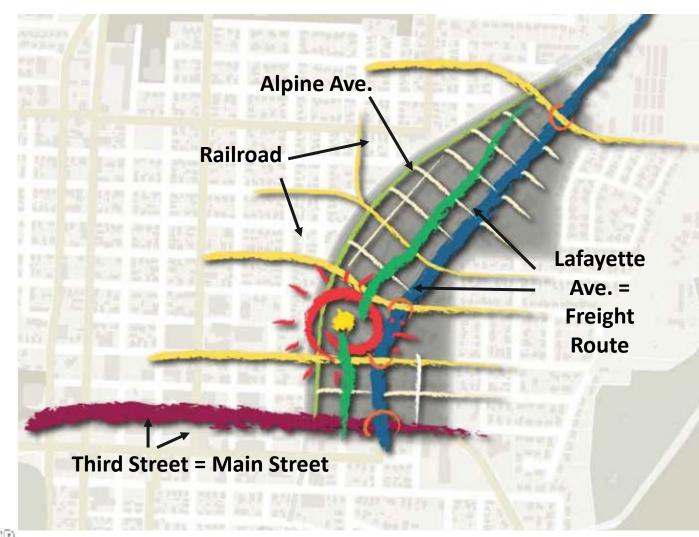






History - NE GATEWAY DISTRICT NEIGHBORHOOD





The City's historic industrial area formed during the late 1800s around the railroad, county courthouse, and community's business center (Third Street).

It is bounded to the west by an active freight railroad and to the east by a vehicular freight arterial.

Alpine Avenue is a partially paved and improved road that travels north-south through the neighborhood.

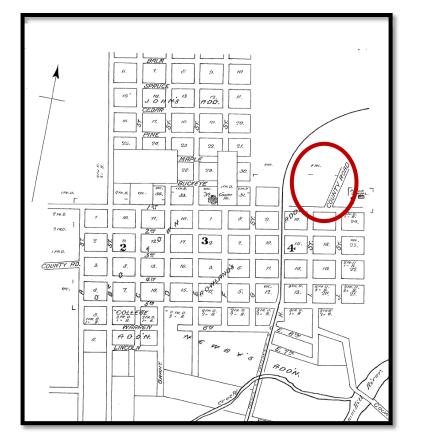
Properties are a mix of light industrial, warehousing, storage facilities, craft industrial, older residential housing, and emerging commercial entrepreneurs.



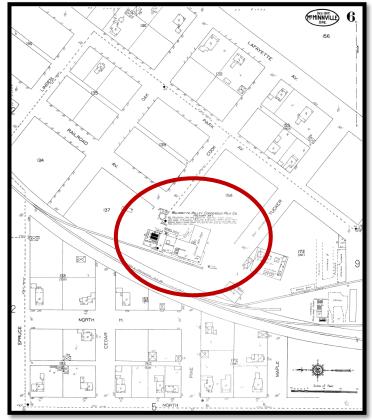


History – EARLY DEVELOPMENT – SANBORN MAPS

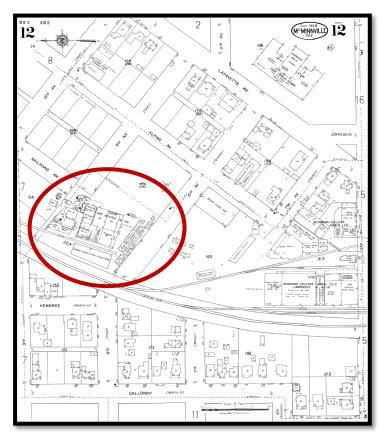




1889 - Railroad arrived in 1879, no development in the district area yet.



1912 – Nestle Milk Condensery built on the redevelopment site



1928 – Dwellings start to fill in the neighborhood.





History – REDEVELOPMENT SITE





One of the first developments in the neighborhood as a milk condensary. This site has been used industrially until a rubber plant closed in 2013 and the property was purchased by the City.

1908 – Nestle Milk Condensary was built

1919–1953 – Nestle Milk operated the plant, condensed milk canning and processing facility

1955-1984 – Site operated as lumber yard under the names Yamhill Plywood, White City Plywood, and Coast Range Plywood

1985-2023 – RB Rubber Products acquired property, turning it into a rubber manufacturing plant, recycling rubber to make rubber matting products

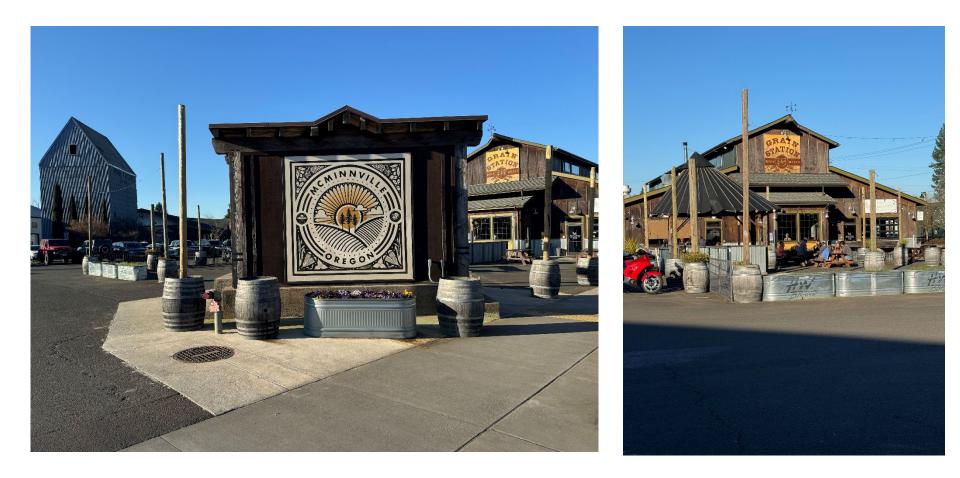
2020 – Company purchased by Carlisle Construction Materials, name changed to Ultimate RB Inc.

2023 – City of McMinnville purchased property



* Mayors' Institute on City Desig

NE GATEWAY DISTRICT NEIGHBORHOOD – Existing Conditions, Revitalization of older industrial buildings

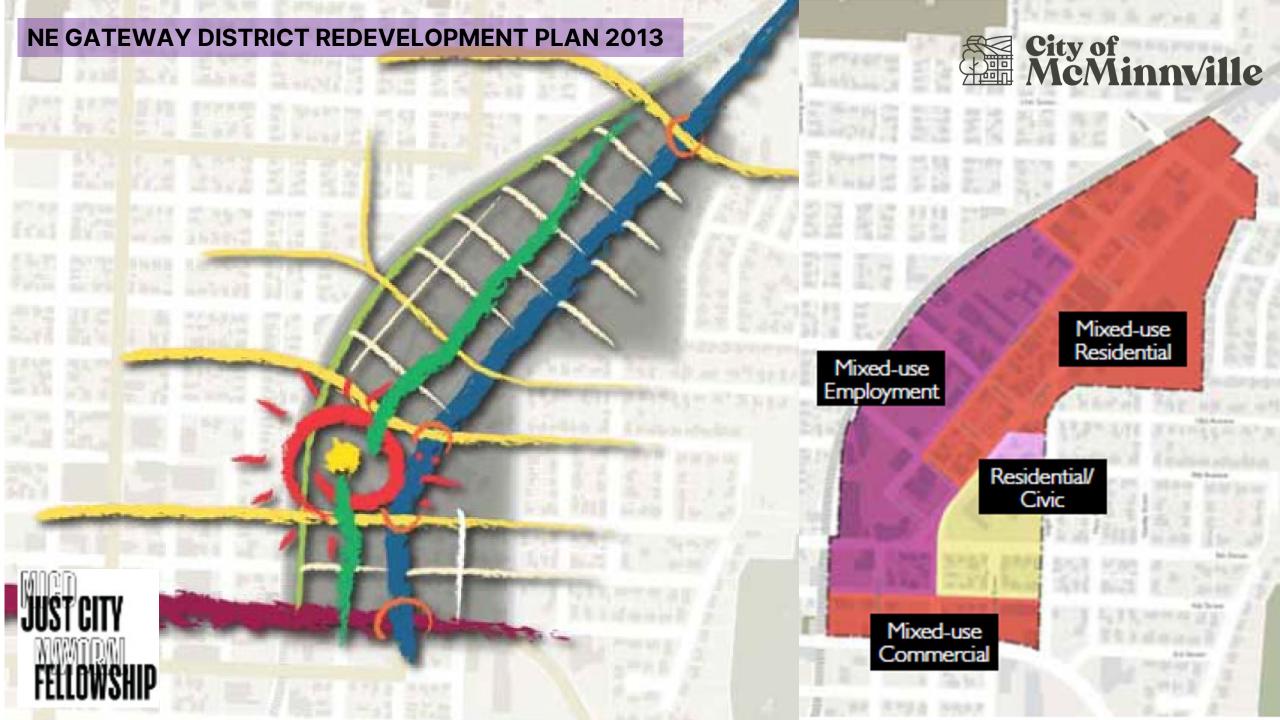


20 years ago, a local development team invested in the rehabilitation of an old grain station into a multipurpose commercial development supporting local businesses.

This effort set the stage for the NE Gateway District Revitalization Plan.









Summary of Area Planning to Date



(2014 – Present)





NE GATEWAY DISTRICT NEIGHBORHOOD – Recent Business Development



Latuuti ≪ ∵,{C Mayors' Institute on City Design

CURRENT NEIGHBORHOOD CONDITIONS -ALPINE AVENUE STREET IMPROVEMENT PROJECT





NE GATEWAY DISTRICT NEIGHBORHOOD – Housing (Along Alpine Avenue) Low and Moderate-Income Neighborhood – Rental Majority







👾 Mayors' Institute on City Design

NE GATEWAY DISTRICT NEIGHBORHOOD – Historic Housing (Across Railroad Tracks) Low and Moderate-Income Neighborhood – Ownership Majority



NE GATEWAY DISTRICT NEIGHBORHOOD – Recent Public Art Installations













NE GATEWAY DISTRICT NEIGHBORHOOD – Community Gardens Recent Non-Profit Collaborations on Alpine Avenue











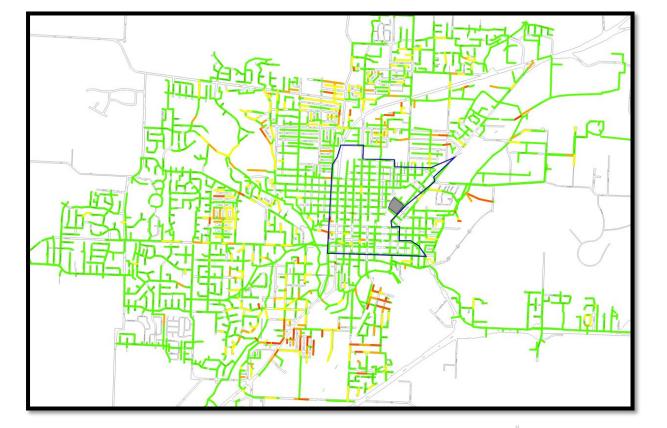


INFRASTRUCTURE REVIEW:





Sewer Structural Ratings (City and Neighborhood)



Sewer Structural Ratings - Citywide

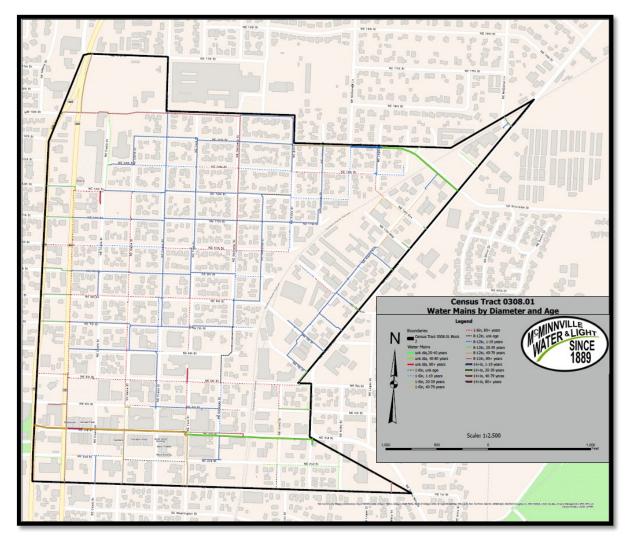
Structural ratings Rating 0.000000 - 5.000000 GOOD 5.000001 - 25.000000 FAIR 25.000001 - 50.000000 BAD 50.000001 - 900.000000 VERY BAD

Sewer Structural Ratings - Neighborhood



Neighborhood block group outlined in blue and subject site identified in gray.

Water (Neighborhood)



Total Water System Improvements City Wide, 2019-Present \$2.2 million (vs \$371k in the block)

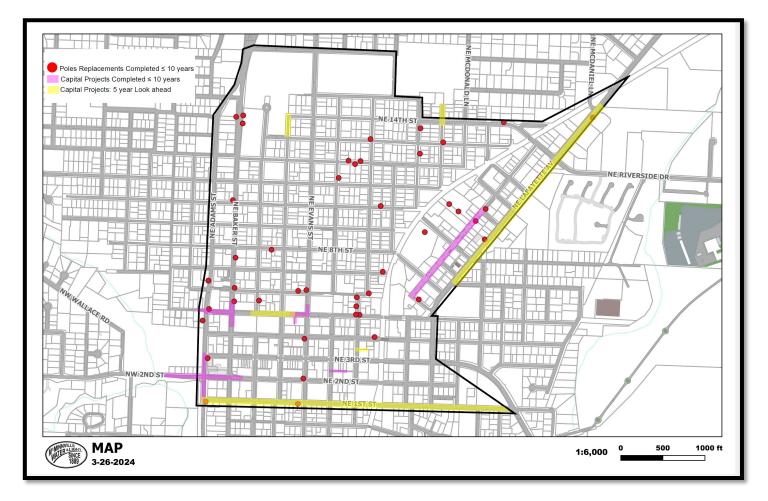
8 th 9 th 10 th between Alpine and Lafayette Ave (8" Ductile)	2019	\$65k
18th between McDaniel & Lafayette Ave (560' of 10" Ductile)	2020	\$130k
Galloway between 5 th and 7 th (630' of 8" Ductile)	2022	\$176k

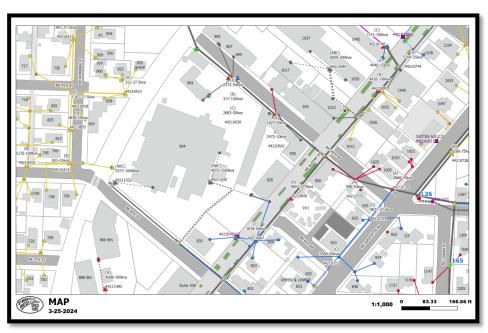


Redevelopment Site

Neighborhood

Power (Neighborhood)



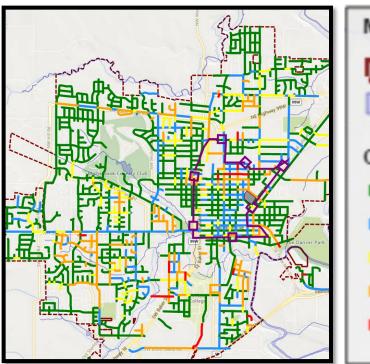


Redevelopment Site

Neighborhood

Transportation Systems (City and Neighborhood) – Pavement Conditions





Pavement Condition Index – City

Map Legend

- City Limits
 - Streams

Current PCI Condition

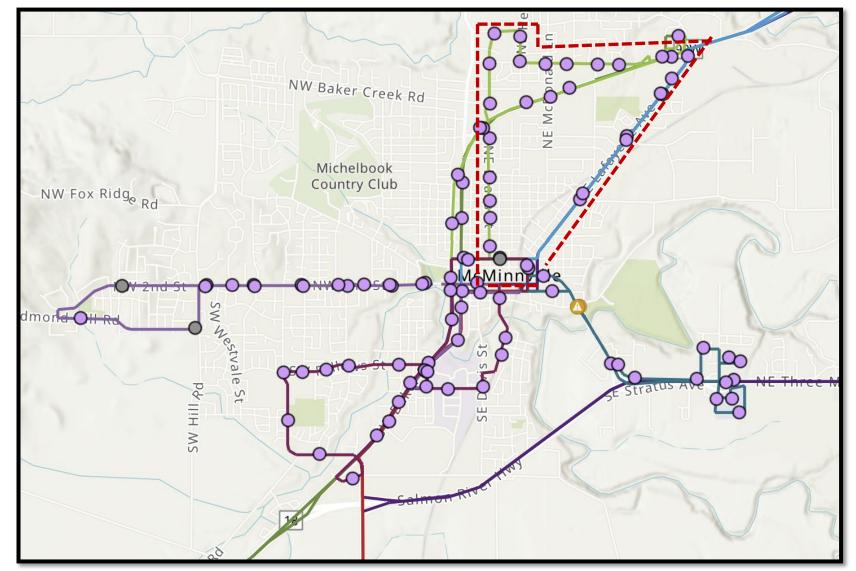
- Category I Very Good
- Category II Good (Non-Load)
- Category III Good (Load)
- Category IV Poor
- Category V Very Poor



Pavement Condition Index - Neighborhood

Transportation Systems (City and Neighborhood) - Transit

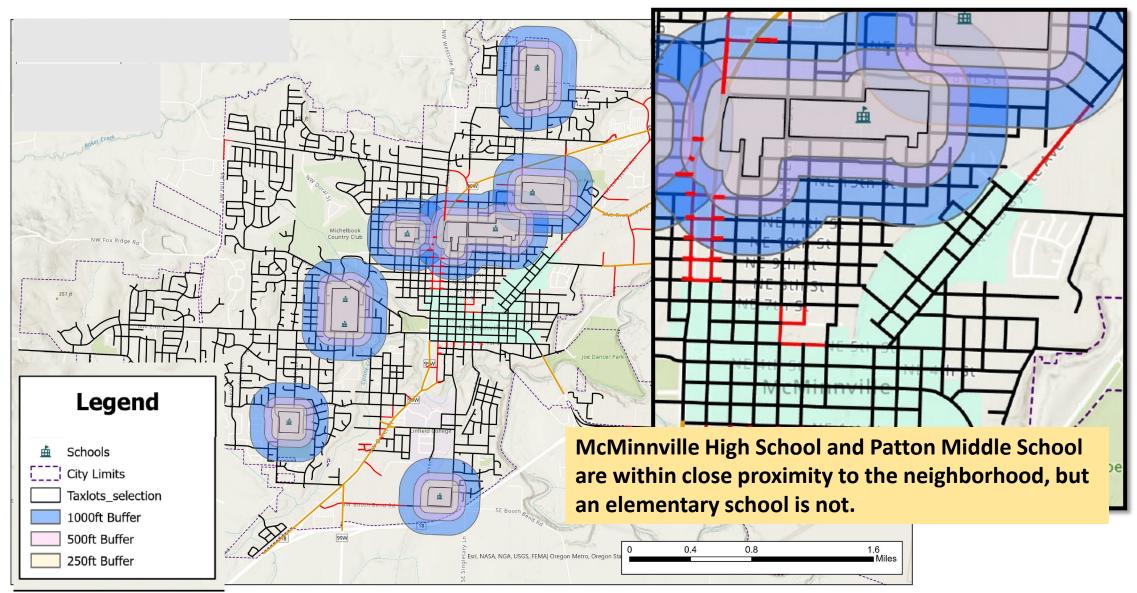




Yamhill County Transit – Bus Stop Map, March 8, 2024 https://nelsonnygaard.maps.arcgis.com/apps/mapviewer/index.html?webmap=776fe4dfa3c049f2ad 0674a5dd848734 Neighborhood

McMinnville School District

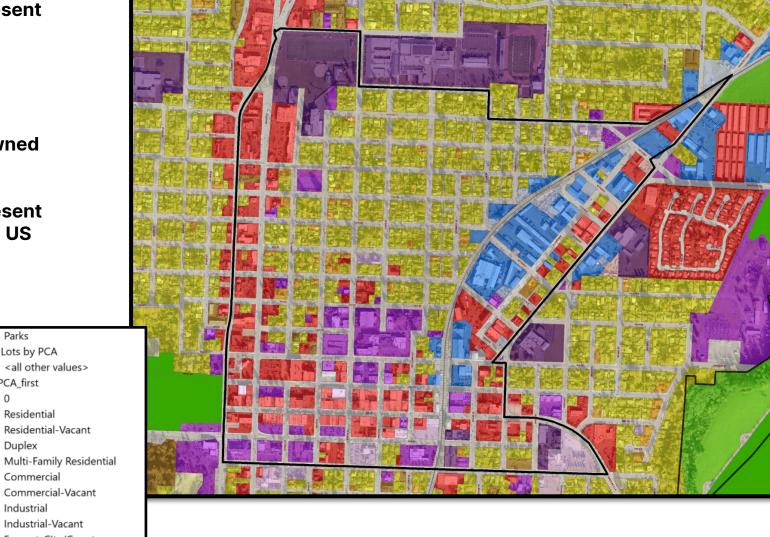




Public Open Spaces and Natural Features



- Public green spaces are generally not present within the neighborhood
- One-block park w/ tennis courts (11th-12th/Cowls-Davis)
- Some private green spaces on church-owned ٠ properties
- **Civic and Private Plazas and Facilities Present** ٠ (Gormley Civic Plaza, Community Center, US Bank Plaza)
- Pedestrian-Oriented Streets are present ٠
- School District Ball Fields



Industrial-Vacant Exempt-Clty/County

Parks

Tax Lots by PCA all other values> PCA first

Residential

Commercial

Industrial

Duplex

Residential-Vacant

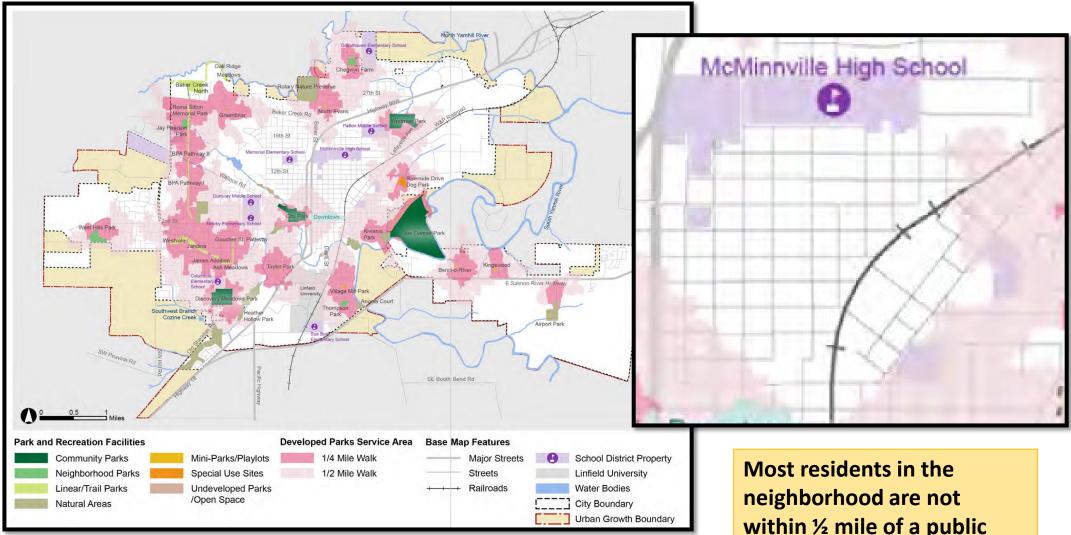
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- Exempt-School District
- Exempt-Religious/Church Ow
- Resource/Park/Vacant

PARKS

City of McMinnville



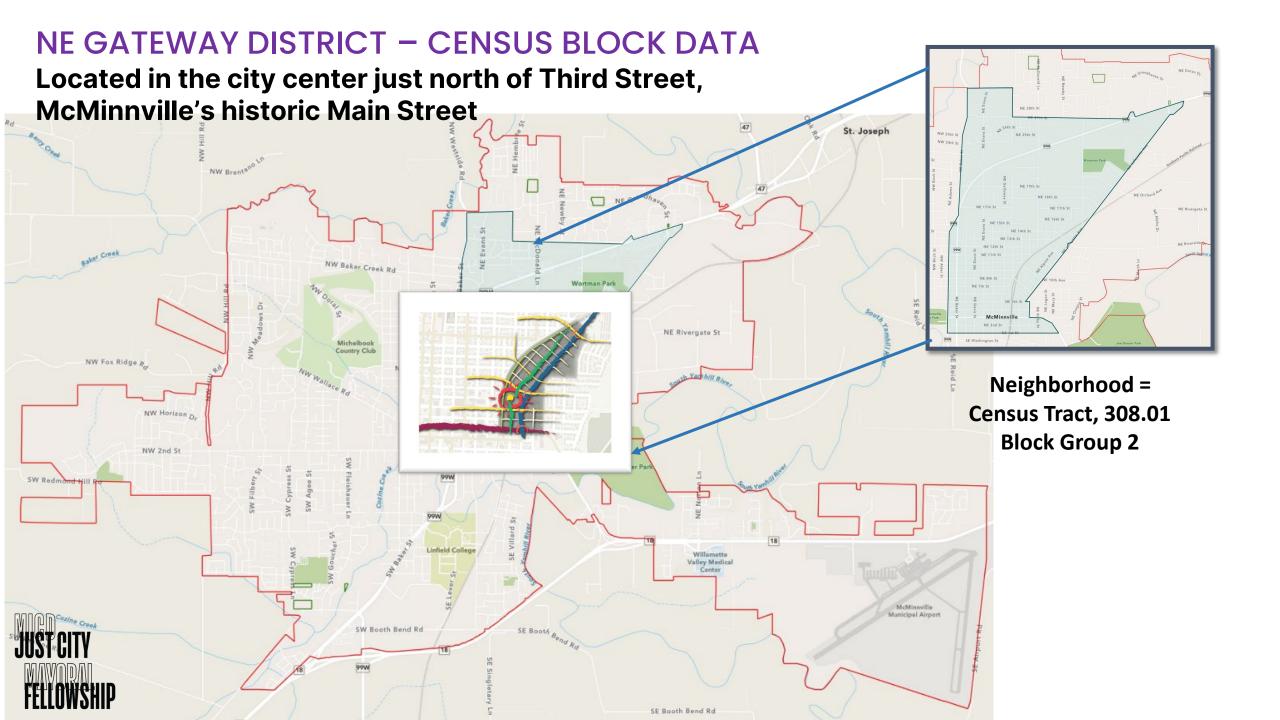
within ½ mile of a public park and need to cross an arterial to access one.



DEMOGRAPHICS (CITY AND NEIGHBORHOOD):







Population of City & Neighborhood

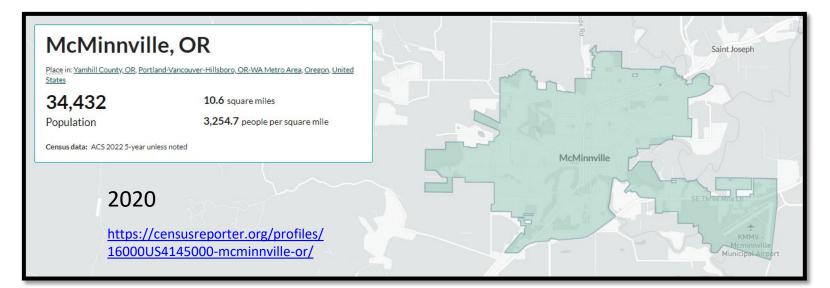
Populations and People

P1 2020 Decennial Census

Total Population

5,580







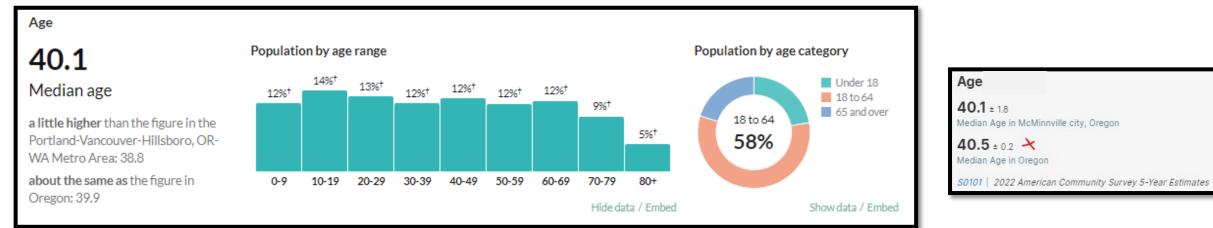




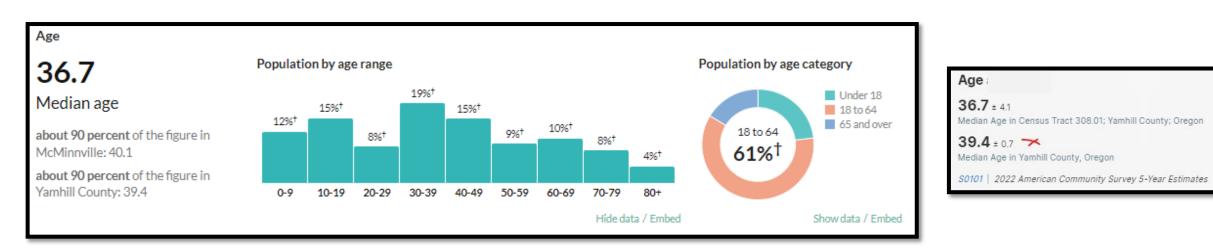


Population of City & Neighborhood





2022 American Community Survey (ACS) City-wide



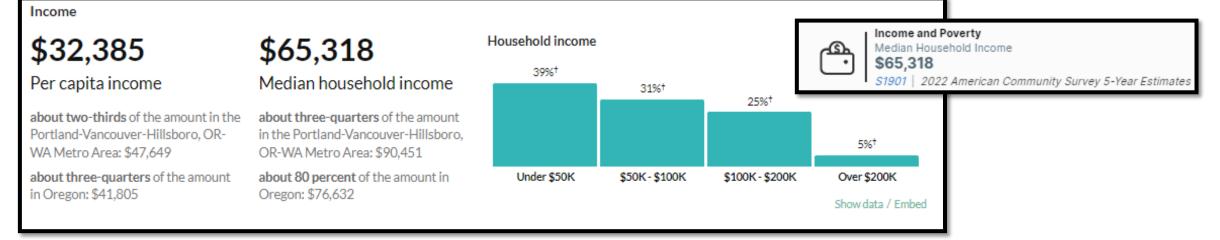


2022 American Community Survey (ACS) Neighborhood (Census Tract 308.01)

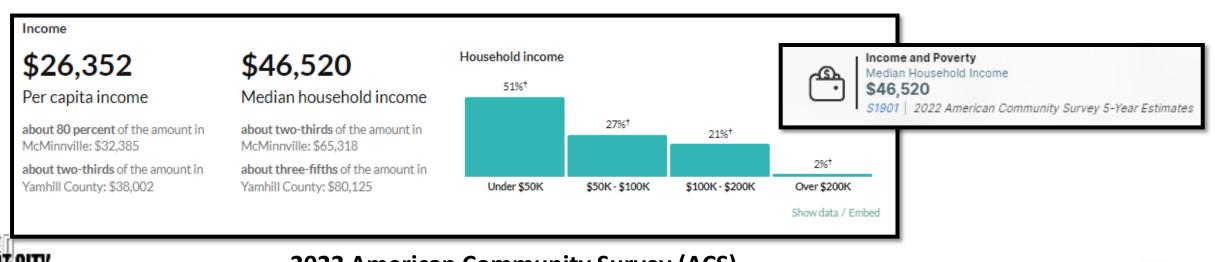
Hayors' Institute on City Design

Population (Income) of City & Neighborhood





2022 American Community Survey (ACS) City-wide

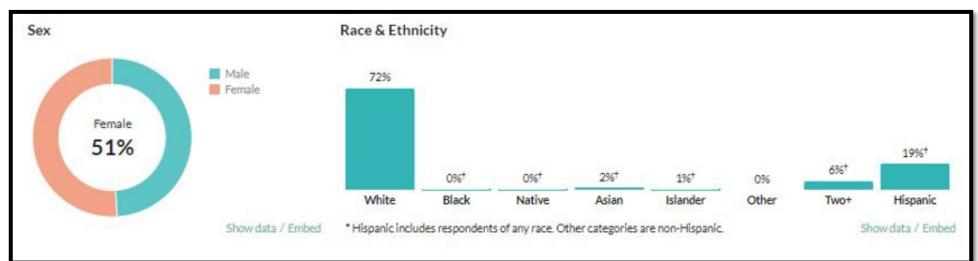




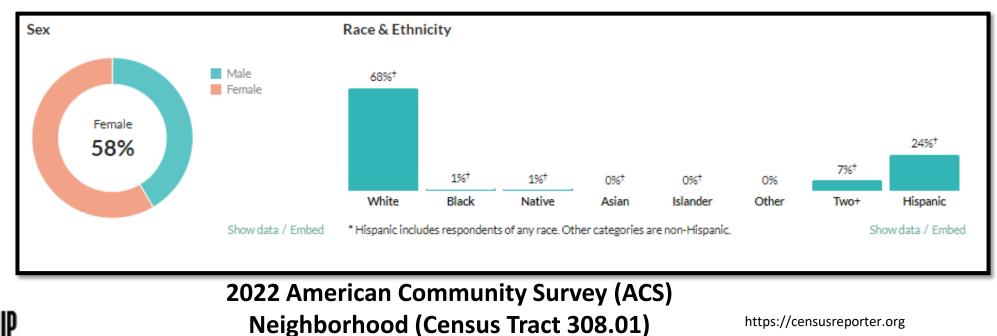
2022 American Community Survey (ACS) Neighborhood (Census Tract 308.01)



Population (Sex, Race and Ethnicity) of City & Neighborhood



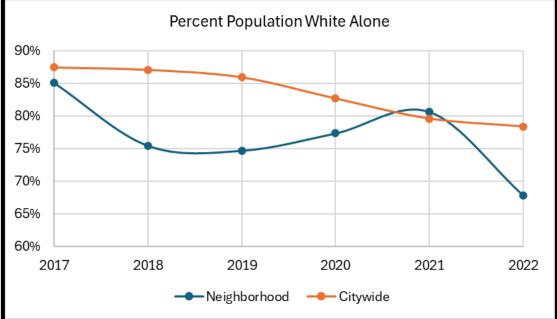
2022 American Community Survey (ACS) City-wide







Population (Racial and Ethnic Composition) of City & Neighborhood

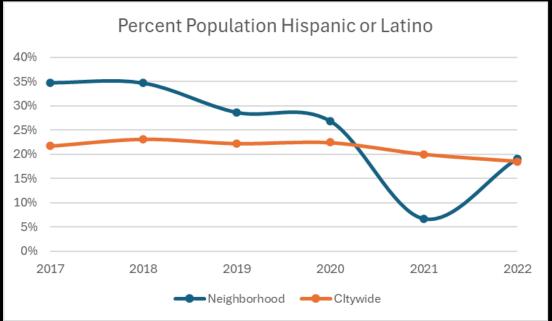


Per

Citywide

Neighborhood

Neighborhood -	Citywide		
cent White	Alone		
2013	2018	2022	
78%	87%	78%	
68%	75%	68%	



Percent Hispanic or Latino			
	2013	2018	2022
Citywide	20%	23%	18%
Neighborhood	11%	35%	19%

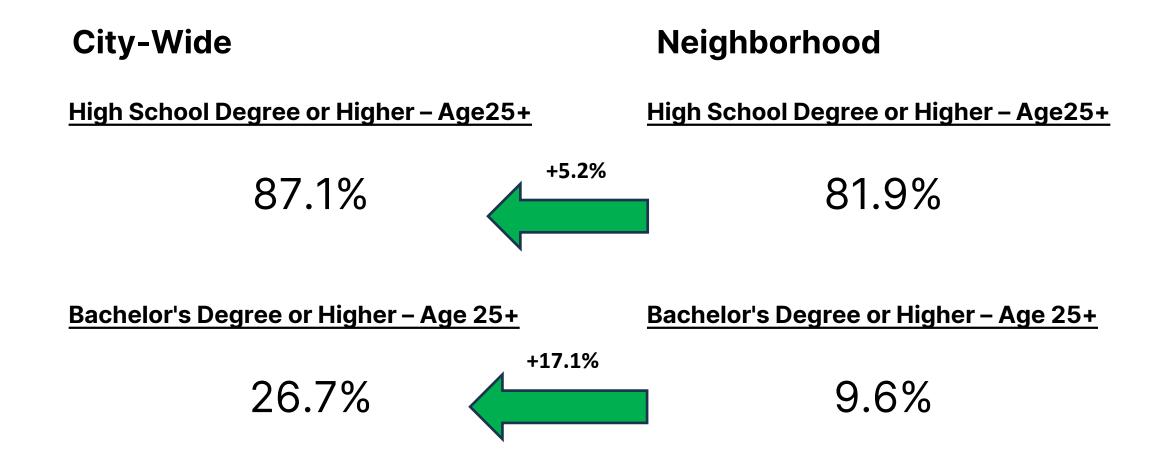


Source: U.S. Census Bureau ACS 5-Year Estimates Tables B02001 & B03003 *High margin of errors at Blockgroup (neighborhood) level.



City of McMinnville Educational Attainment (City and Neighborhood)



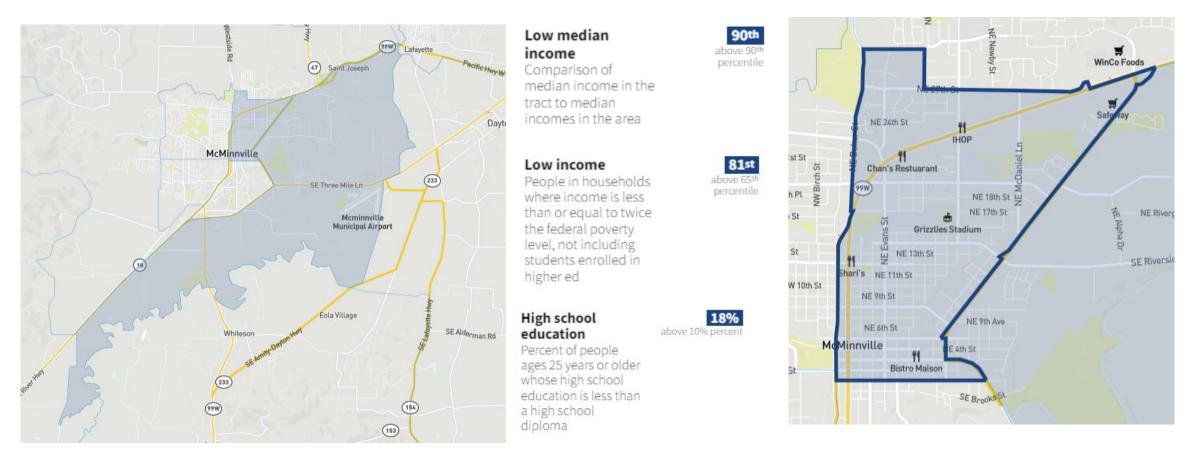




Mayors' Institute on City Design

Source: Census Reporter, Based on 2022 5-Year ACS, Table B17001 https://censusreporter.org/profiles/16000US4145000-mcminnville-or/

Environmental Conditions (City and Neighborhood)



This tract is considered disadvantaged because it meets 1 burden threshold **AND** the associated socioeconomic threshold. Census tracts that are overburdened and underserved are highlighted as being disadvantaged on the map. Federally Recognized Tribes, including Alaska Native Villages, are also considered disadvantaged communities.



Source: Climate and Economic Justice Screening Tool https://screeningtool.geoplatform.gov/en/#11.22/45.131/-123.1871



Environmental Conditions (City and Neighborhood)

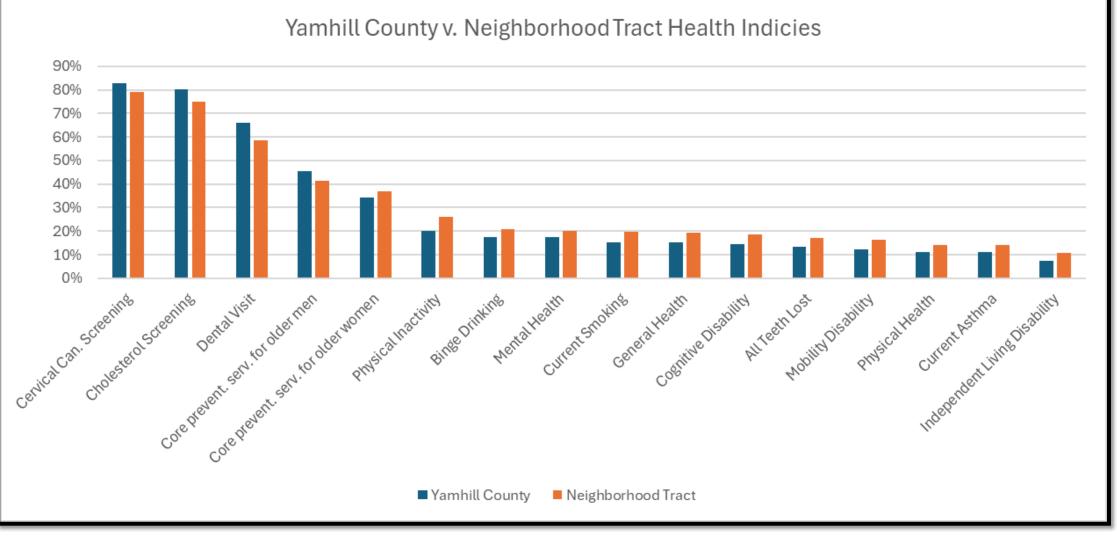


	Census Block	City	Disparity
POLLUTION AND SOURCES			
Particulate Matter (µg/m ³)	7.92	7.8	2%
Ozone (ppb)	50.2	50.1	0%
Diesel Particulate Matter (µg/m³)	0.249	0.218	12%
Air Toxics Cancer Risk* (lifetime risk per million)	20	20	0%
Air Toxics Respiratory HI*	0.3	0.3	0%
Toxic Releases to Air	1,600	440	73%
Traffic Proximity (daily traffic count/distance to road)	340	120	65%
Lead Paint(% Pre-1960 Housing)	0.62	0.16	74%
Superfund Proximity (site count/km distance)	0.044	0.046	-5%
RMP Facility Proximity (facility count/km distance)	0.041	0.04	2%
Hazardous Waste Proximity (facility count/km distance)	0.96	0.64	33%
Underground Storage Tanks (count/km²)	6.2	2.3	63%
Wastewater Discharge (toxicity-weighted concentration/m distance)	0.00013	0.00012	8%

Source: EPA's Environmental Justice Screening and Mapping Tool (Version 2.2) https://ejscreen.epa.gov/mapper/



Health (County and Neighborhood)



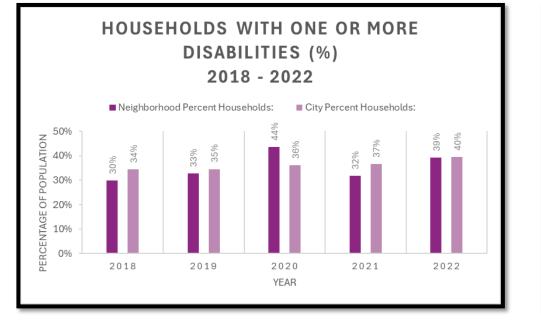


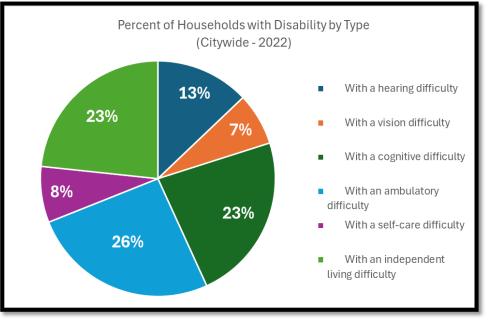
Health indices with +/- 3% between Yamhill County and neighborhood Tract, data: <u>https://chronicdata.cdc.gov/dataset/PLACES-Local-Data-for-Better-Health-Census-Tract-D/cwsq-ngmh</u>

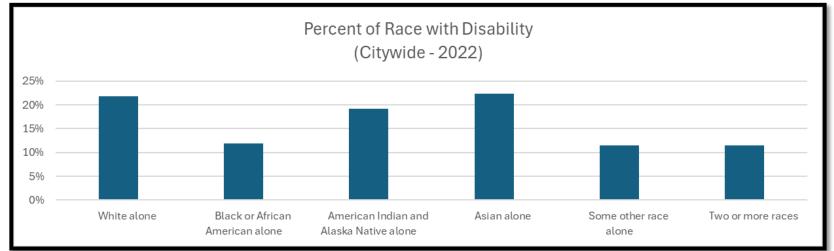


City of McMinnville

Health (City and Neighborhood)









City of McMinnville

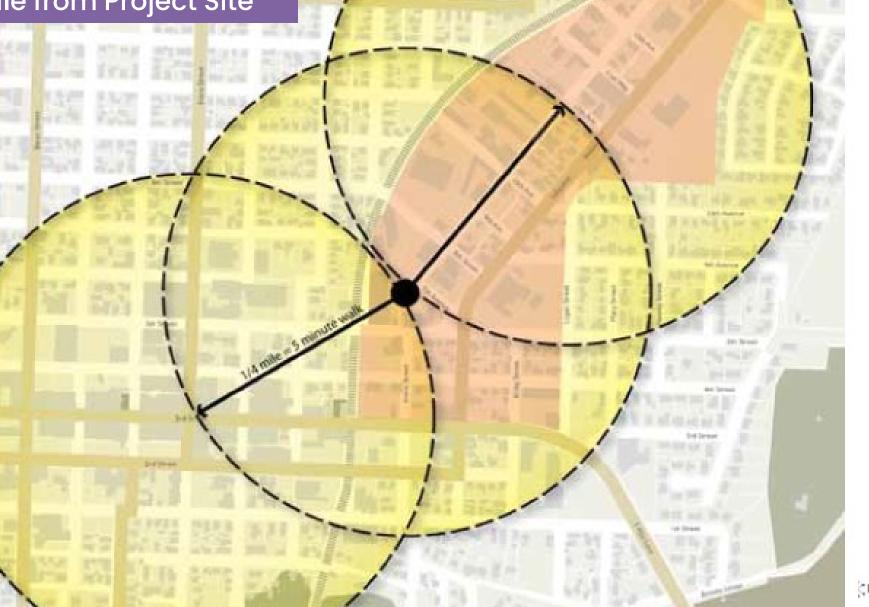
Source: CDC PLACES: <u>https://data.cdc.gov/500-Cities-Places/PLACES-Local-Data-for-Better-</u> <u>Health-Census-Tract-D/cwsq-ngmh/about_data</u>





HEALTH – Accessibility – ¼ Mile from Project Site





2716

- Mill Salara





Description of Targeted Populations Affected by the Project Site Today

Our data shows this census tract compared to the rest of the City: This tract is considered disadvantaged

- 1.5x denser housing
- Higher vacancy rates in the available housing stock
- Higher rates of rental versus home ownership
- Lower rate of owner occupancy
- More people per household
- Lacks multifamily housing
- Lower educational attainment: 82% of population has a high school degree and 9.6% have a BA or higher (17% lower than City)
- Lower income levels (50+% of the population earns household incomes under 50K)
- MFI 29% lower
- Fewer high-income earners







Populations Affected by the Project Site

Our data shows this census tract compared to the rest of the City: This tract is considered disadvantaged

- Greater concentration of LatinX and BIPOC community
- Residents are slightly younger, more likely to be female
- Limited access to healthcare and poorer health
- Increased exposure to particulate matter, diesel particulate matter, toxic releases to air, lead paint, proximity to a hazardous waste facility
- 39% or households have one or more disability identified, the largest subpopulation with an ambulatory difficulty

Approximately 16.9% of the City's population is living below the poverty line, with greater numbers for children under 18 (25%).

25% of renters are severely rent burdened spending more than 50% of their income on housing (city wide data)



Intended Beneficiaries of Project

- Neighborhood residents and businesses
- Historically underrepresented communities in the City's history and planning process
- The City of McMinnville
- Low-income and mid-income residents of McMinnville







HOUSING (NEED):







GREAT NEIGHBORHOOD PRINCIPLES

- A variety of housing types serving a variety of household incomes.
- A diversity of people, ages and races
- Connectivity and accessibility as a best practice and not a minimum standard
- Access to amenities, parks, schools within a ¹/₂ mile





HOUSING IN MCMINNVILLE

- ✤ Affordability is a critical issue.
- ✤ Land supply is severely constrained.
- Exponential Gentrification
- Lower and middle-income households are being displaced.





\$58,692

Housing Supply and Production (City and Project Neighborhood)



Owner occupied

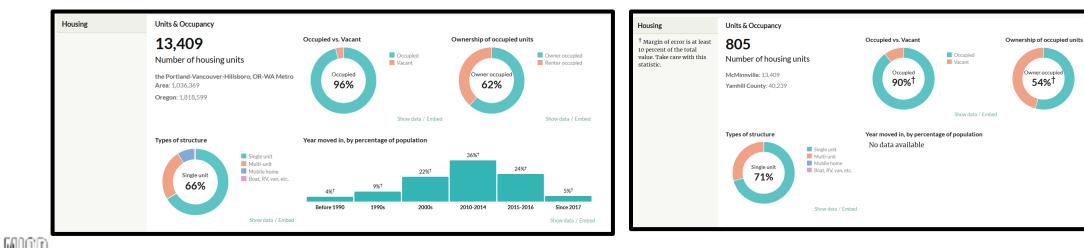
Renter occupied

Show data / Embed

Housing – PPSM, Units and Occupancy, Structural Type (2022)













Housing - Units and Occupancy 2020 and 2022

City-Wide

2020 Decennial Census: (Table H1)

13,257 Housing Units 12,490 Occupied, 767 Vacant (6%)

2022 5-yr ACS (B25001)

13,409 (+/-449 (Occupied and vacant are not provided by this data set)

Neighborhood

2020 Decennial Census: (Table H1)

651 Housing Units597 Occupied, 54 Vacant (9%)

2022 5-yr ACS (B25001)

805 (+/-208) (Occupied and vacant are not provided by this data set)



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Housing Supply and Production (City and Project Neighborhood)



Gross Rent as % Of HH Income in Past 12 Months, City of McMinnville, Source: 2022 5-Year ACS, Tables B25070, B25003

For Renter Occupied Housing Units (~4,956 (38.5%) of Housing Units)

Renter-Occupied HHs Experiencing Cost Burden (Gross Rent >30% of HH Income): 2,670 of 4,956 HHs (~54% of HHs) Renter-Occupied HHs Experiencing Severe Cost Burden (Gross Rent >50% of HH Income): 1,235 of 4,956 HHs (~25% of HHs)

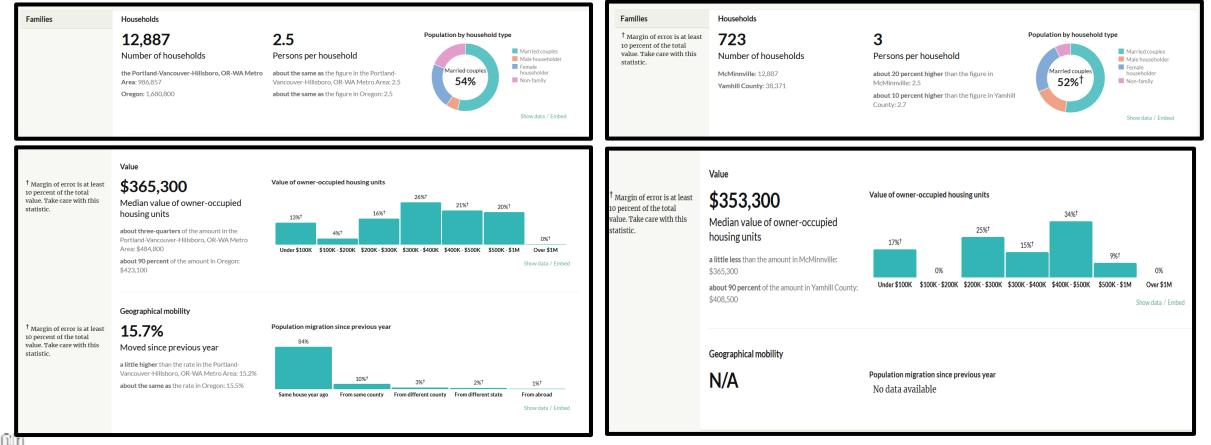
Past 12 Months	ercentage of Household Income se: Renter-occupied housing units 2022: ACS	s 5-Year Estim		
	McMinnville city, Oregon			
Label	Estimate	Margin of Error		
✓ Total:	4,956	±415		
Less than 10.0 percent	105	±79		
10.0 to 14.9 percent	348	±165		
15.0 to 19.9 percent	546	±201		
20.0 to 24.9 percent	493	±186		
25.0 to 29.9 percent	575	±165		
30.0 to 34.9 percent	363	±145		
35.0 to 39.9 percent	424	±163		
40.0 to 49.9 percent	648	±263		
50.0 percent or more	1,235	±256		
Not computed	219	±111		

Housing	
Housing units, July 1, 2022, (V2022)	х
Owner-occupied housing unit rate, 2018-2022	61.5%
Median value of owner-occupied housing units, 2018-2022	\$365,300
Median selected monthly owner costs -with a mortgage, 2018-2022	\$1,721
Median selected monthly owner costs -without a mortgage, 2018-2022	\$600
Median gross rent, 2018-2022	\$1,213
Building permits, 2022	x





Housing – Households, Value (2022)







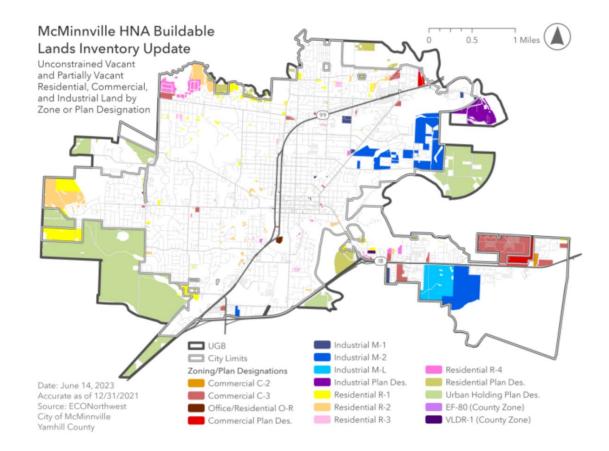
CONSTRAINED BUILDABLE LAND SUPPLY

LAND AVAILABLE FOR HOUSING DEVELOPMENT

Size of Parcel		Inside City Limits			
> 20 A	> 20 Acres		0		
10 Ac	10 Acres		0		
5 – 10 A	5 – 10 Acres		1		
4 – 5 A	4 – 5 Acres		0		
3 – 4 A	cres		1		
YEAR	NE PEO		NEW HOMES		
2041	12,7 peo		5,002 Homes		
2067 St City	28,0 Peo		11,012 Homes		

McMinnville Buildable Lands Inventory

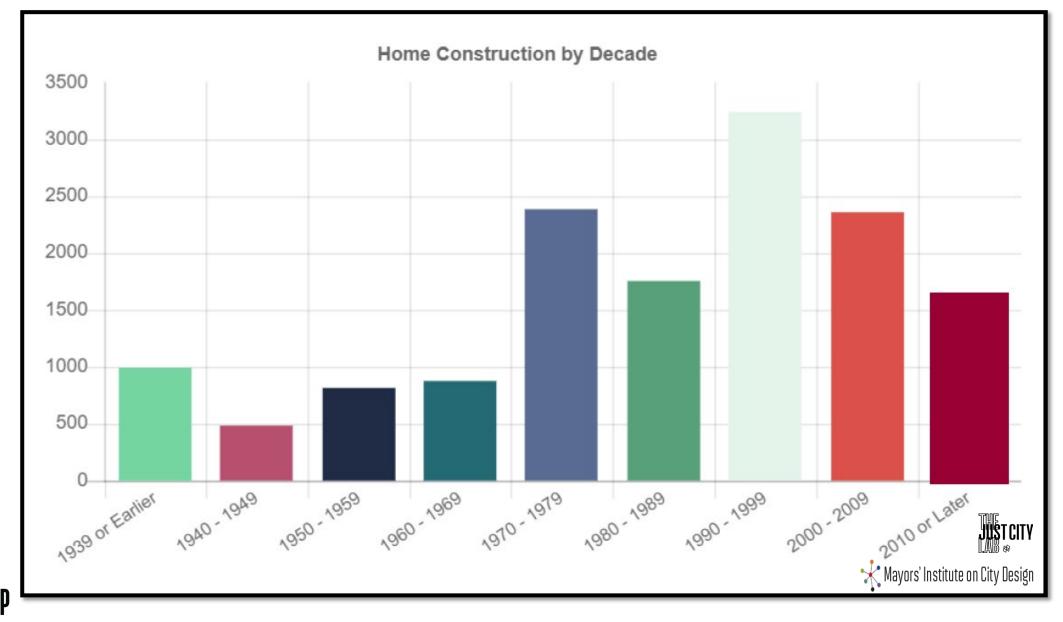
Vacant and Partially Vacant Residential, Commercial, and Industrial Land by Zone (or Plan Designation)



One of the fastest rising housing prices in Oregon due to limited supply and high demand.



Building Permits – Housing (by decade)





HOUSING AND HOUSELESSNESS

SEVERELY RENT BURDENED

25% of renters pay more than 50% of household income on housing costs

HOUSELESSNESS

Increased 290% since 2019





SWOT ASSESSMENT:







Study Area SWOT

STRENGTHS/ASSETS

- Diverse history of cultural use
- Diverse demographic profile
- Authentic settlement history still reflected in extant built environment
- New and old locally owned businesses in study area including eateries, breweries, wineries
- Existing manufacturing businesses/employees in study area

Established childcare in study area

- Market for all housing types
- Street and sidewalk creation and repair with public infrastructure dollars (vs developer cost)
- Festival Street Design and Construction (Alpine Avenue) – A pedestrian friendly street that acts as a public gathering space.
- Existing Collaboration with area partners including Edible Gardens and Zero Waste
- Located in the city center
- Active investment in the area in the past five years





Operational SWOT

STRENGTHS/ASSETS

- Leadership/Partnership with MICD/GSD
- City's stated mission, vision and values to address and not repeat harms.
- Community vision articulated
- Area Plan adopted (NE Gateway District Plan, 2013)
- Overlay zoning district adopted
- Urban Renewal District established as a funding tool



Affordable water and electric utilities

- Ability of City to act as convener or facilitating convening through policy
- Opportunity to promote active travel and increase bike and ped accessibility
- Current City DEI Organizational Assessment
- Recent code changes to encourage a variety of housing types, including but not limited to: missing middle housing, SROs, setbacks, parking
- Waived SDC policies for affordable housing



City of McMinnville

Project SWOT

STRENGTHS/ASSETS

- 3.5-acre site with direct frontage on
 Alpine Avenue and multiple access points
- Flat development site with limited environmental issues.
- Existing loading dock and rail spur
- Phase I and Phase II environmental assessments completed, no major concers identified
- Located in the heart of the NE Gateway District



Adjacent to the successful commercial Grain Station development.

- City controls choice of developer and development agreement
- Opportunity to re-engage with community groups and work with credible community messengers to reach a broader audience through RFQ process. New civic participation through pre-development activation.
- Celebrate Chinese immigrant history (tie to local rail history), Indigenous history and industrial history through design
- Potential Co-location of commercial and residential

City of McMinnville

Project SWOT

STRENGTHS/ASSETS

- Pedestrian friendly access off 9th Avenue
- Pedestrian Friendly access to festival street from property
- Nearby Arterial (Lafayette Ave)

- Opportunity to promote active travel and increase bike and ped accessibility
- Lack of Urban Forest allows for blank slate and successional landscapes
- Potential for disguised density (would be first in McMinnville)
- New community gathering space
- Collaboration with Confederated Tribes of Grande Ronde, Unidos, MV Advancements and other area nonprofit organizations serving represented communities in the data.





Study Area SWOT

CHALLENGES

- Income, education and demographic disparity in area from balance of city
- Lack of proximity to public parks/plazas
- Lack of public transportation to employment
- Inequitable public infrastructure
- East-West connectivity constrained by an arterial and railroad
- Lack of wayfinding in area
- Original plan incorporates multi-use path along railroad corridor. Very limited property to do so without railroad connection

THREATS

- Lack of affordable housing for rental and homeownership opportunities
- Lack of low-income housing
- Exponentially rising housing prices
- Lack of urban forest and landscaping
- Exponential Gentrification





Operational SWOT

CHALLENGES

- Can we make decisions that don't cause harm?
- Prioritizing justice in the current culture of the organization
- Lack of neighborhood representation in city decision-making
- Reshaping how our community thinks about development and authenticity
- Dismissal of authentic area history
- JUST CITY MAYORAN FEELOWSH
- Limited City capacity (staffing and financial resources)

THREATS

- Displacement of low and moderate-income housing with urban renewal
- ✤ Inequitable public process
- Nativism / Local Only mentality
- Elitism
- Prioritizing perceived efficiency over equity, defensiveness of status quo
- NIMBYism
- ✤ Lack of access to data



Project SWOT

CHALLENGES

- Ensure the design reflects the community identity rather than imposing a design aesthetic
- Open Space Balance design that supports commercial and residential activities
- Lack of district parking

City of McMinnville

THREATS

- Displacement or strain on existing area businesses
- Non-spatial displacement
- Lack of agreed upon definition of success



