



# Transitional Housing

Open House

December 3, 2024

### <u>Agenda</u>

### **Presentation**

- Background
- Insights on Housing Crisis
- Housing Continuum
- Proposed Code Amendments

### **Informational Stations**





### **Tonight's Facilitators**

### **Agency Representatives**

- Rachel Flores, Henderson House
- Carrie Martin, Encompass Yamhill Valley
- Katie Curry, Habitat for Humanity
- Amber Hansen-Moore, YCAP (Yamhill Community Action Partnership)

### City Planning Staff

- Evan Hietpas, Associate Housing Planner
- Heather Richards, Com. Dev. Director
- Tom Schauer, Taylor Graybehl, Matthew Deppe



### **Background Information**



# **Policy Prioritization**

### February 2024

- Affordable Housing Committee, Review of Action Plan
- Transitional housing was the #1 priority

### <u>Purpose</u>

- 1. Clear permitting procedure for transitional housing
- 2. Provide some relief for this type of development to lower barriers and allow more flexible building models



### Oregon Revised Statutes 197.746

"...a local government **may** authorize the establishment of transitional housing accommodations used as individual living units by one or more individuals.

Use of transitional housing accommodations is limited to individuals who lack permanent or safe shelter and who cannot be placed in other low income housing..."



# Factors Leading to the Need

- Housing Shortage
- Affordability/ Cost of Living
- Non-Profit and Government Program Capacity
- Houselessness for Variety of Other Reasons



# City Meetings

<u>Affordable Housing Committee</u> – March – July 2024

<u>Planning Commission</u> – July 2024 – Present

<u>City Council</u> – October 8, 2024 Work Session



# Background – Staff Research

### **Jurisdictions**

• Bend, Redmond, Medford, Grants Pass, Bellevue (WA)

### Service Providers/ Housing Organizations

- Square One, Eugene
- Oasis Village, Redmond
- Rogue Retreat, Medford



# **Housing Crisis Insights**



### **Presenters**

- Carrie Martin, Encompass Yamhill Valley
- Rachel Flores, Henderson House
- Amber Hansen-Moore, YCAP (Yamhill Community Action Partnership)
- Katie Curry, Habitat for Humanity



# Service Provider Insights

### **Encompass Yamhill Valley**

#### What we do

Provide outreach programs, services, and referrals to support clients' emergency, transitional, and permanent housing and wellness goals.

#### Who we serve

Individuals and families experiencing homelessness in Yamhill County.



# Common Misconceptions

#### MYTH

"Being homeless is a choice."

#### **FACT**

Homelessness is not a choice. Factors include job loss, family break-up, violence, mental illness, poor health, substance use, and abuse. Becoming homeless often means that all other options have failed, making it hard to secure housing.

#### MYTH

"Homeless people are lazy and don't want to work."

#### **FACT**

Finding and keeping a job while homeless is incredibly tough. Homeless individuals often lack clean clothing, showers, transportation, a permanent address, ID, and a phone number—essentials for employment

#### **MYTH**

"Homelessness can't be solved." **FACT** 

While emergency services will always be necessary, ending homelessness will require a breadth of support that includes preventing people from becoming homeless in the first place and quickly rehousing people who are already homeless.



# Service Provider Insights

#### **Henderson House**

#### What we do

Provide emergency shelter, one-on-one confidential advocacy services, and support groups to survivors of domestic and sexual violence in Yamhill County.

#### Who we serve

Individuals and families experiencing domestic and sexual violence in Yamhill County



# Common Misconceptions

#### **MYTH**

"Domestic violence only involves physical abuse."

#### **FACT**

Many believe domestic violence is solely about physical harm. However, it encompasses many forms of abuse, including psychological, emotional, sexual, and financial abuse as well.

#### **MYTH**

"Domestic violence is a private family matter."

#### **FACT**

This misconception discourages intervention and allows the abuser to isolate the victim. Domestic violence is a societal issue with broad implications, including mental health problems, homelessness, and the continuation of abuse cycles.

#### MYTH

"Victims can easily leave abusive relationships."

#### **FACT**

Leaving an abusive relationship is difficult and dangerous.
Victims may encounter financial dependency, harm, isolation, and psychological manipulation.
The decision to leave involves complex barriers, both tangible and psychological.



# Service Provider Insights

#### **YCAP**

#### What we do

YCAP advocates for people in need by providing access to resources and tools to strengthen communities in Yamhill County. Our work is focused in four primary service categories: Housing Stabilization, Energy Services, the Regional Food Bank, and Youth Services.

#### Who we serve

Our programs serve low-income households and individuals and families who are homeless or at risk of homelessness in Yamhill County.



# Common Misconceptions

#### **MYTH**

"Homeless people made poor choices."

#### **FACT**

Homelessness can affect anyone.
Many workers live paycheck to
paycheck without health insurance.
The rate of homelessness among
seniors is increasing as they
struggle to save for retirement,
threatening their housing stability.

#### **MYTH**

"Transitional housing might bring drugs to the neighborhood."

#### **FACT**

Drug use is not allowed at transitional housing properties. YCAP partners with local law enforcement and outreach teams, successfully assisting people off the street with necessary treatment and support.

#### **MYTH**

"This will bring more homeless people into the community."

#### **FACT**

Program individuals and families are your neighbors. Residents must be current local residents or have strong ties to the area. They may have children attending school nearby or work in the neighborhood.



# Service Provider Insights

### **Habitat for Humanity**

#### What we do

Bring people together to build homes, community, and hope. We envision a community where everyone has a safe, decent, affordable place to live.

#### Who we serve

Qualified applicants for MacHabitat houses must demonstrate a need, a willingness to partner, and a stable source of income.



### Common Misconceptions

#### **MYTH**

"Habitat for Humanity gives away houses for free."

#### **FACT**

Habitat aids eligible families in buying homes with affordable mortgages. Homeowners contribute sweat equity through volunteering in financial coaching, education, lending, and construction.

#### **MYTH**

"Habitat houses reduce a neighborhood's property values."

#### **FACT**

Affordable housing has no adverse effect on neighborhood property values.

#### **MYTH**

"Habitat for Humanity builds inferior quality homes."

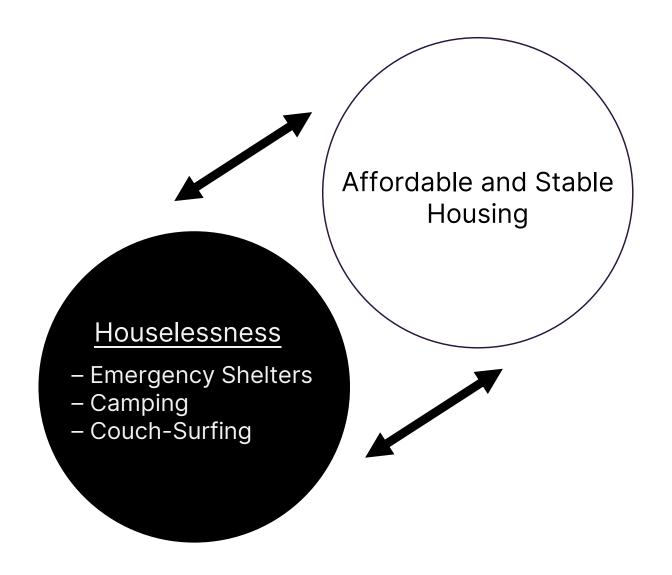
#### **FACT**

Habitat builds attractive, energyefficient homes that meet local building codes. Volunteers are trained and supervised by Habitat staff, while licensed professionals manage plumbing, electrical work, and roofing.



# **Housing Continuum**







# Filling a Gap Affordable and Stable Housing **Transitional Housing** Houselessness



# Housing Challenges

### **Vulnerabilities Requiring Support and Services**

- Disability or Injury
- Fleeing domestic violence
- Aging out of foster care
- Job instability
- Mental health
- Substance abuse/ addiction
- Natural disasters



# Housing Challenges

### **Barriers and Obstacles**

- Lack of <u>available</u> housing
- Lack of <u>affordable</u> housing
- Lack of social services and case management
- Limited financial literacy
- Cost of living
- Housing discrimination







### **Code Amendments Review**



### Transitional Housing Development

### Standard Residential Development

- Financed by market-rate return on investment
- **Must comply** with building and development code standards
  - Significant costs
  - Extended construction timeline

### Transitional Housing

- Financed through grants, donors, and other funding sources
- **Some relief** from building and development code standards
  - Reduced costs
  - Reduced construction timeline
- Can be more temporary, if the land is being leased



# **Housing Types Allowed**

- Dwelling Units provisions for living, sleeping, eating, cooking and sanitation.
- 2. <u>Sleeping Units</u> provisions for sleeping (may have either a bathroom or kitchen but not both)
- 3. <u>Congregate Living Facilities</u> building that contains multiple sleeping units with shared facilities.

\*Tent, yurts, and fabric structures are **prohibited** 



# Land Use and Zoning

R-1	R-2	R-3	R-4	R-5	O-R	C-1
Permitted	Permitted	Permitted	Permitted	Permitted	Permitted	Prohibited
C-2	C-3	M-L	M-1	M-2	A-H	F-P
Prohibited	Permitted	Prohibited	Prohibited	Prohibited	Prohibited	Prohibited

### Director's (Administrative) Review

- No Requirement for Neighborhood Meeting
- No Requirement for Public Notice or Hearing



### **Development Size Limitations**

 Maximum building height and minimum yard setback standards of the underlying zone will apply to all buildings and shelters.

### Planning Commission Work

- Different (groups of) zones will have slightly different standards to ensure that scale and intensity of development is compatible with surrounding neighborhood.
- Design standards and landscaping requirements will be established to achieve a balance of lower-development costs while still maintaining compatibility with neighborhood.



# Required Facilities

For All Housing Types				
Trash Collection	Per Chapter 17.61- Solid Waste and Recycling Enclosure Plan			
Secure Storage	Thirty-six (36) cubic feet with an unobstructed height of at least four (4) feet. (example: 3ft X 3ft X 4ft)			
Domestic Animal Areas	If pets are allowed.			
Minimum Parking Stalls	Same as other similar residential uses			
For Non-Dwelling Units				
Toilets & Sanitation	Number of facilities required is determined by Building Code regulations.			
Bathing & Showers				
Common Kitchen				



# Development Regulations

Requirements for Transitional Housing				
Utilities	Required	Meet service providers' standards.		
Signage	Comply with Underlying Zoning District			
Perimeter Fencing and Screening	Required	Provide privacy and increased sense of security for residents.		
Site Lighting	Required	Around facilities and pathways, adjacent to public rights-of-way and in other areas where safety or security concerns exist.  Lighting shall be deflected as not to shine or create glare on any adjacent properties.		
Parking	Required	Consistent with similar residential uses.		



# Management and Operations

Requirements for Transitional Housing			
Qualifying Operating Agency	Same qualifying agencies as Emergency Shelters in State law.		
Management Plan	Maintenance plan, supportive services provided, security procedures, other policies, etc.		
Supportive Services	Can be provided on-site or off-site. Must be detailed in Management Plan.		
Agency Reporting	Annual report to track the effectiveness of transitional housing.		
Enforcement/ Compliance	Ensure that all developments maintain compliance with regulations over time.		



### **Timeline**

Date	Group	Description	
December	Public Open House		
January 16	Planning Commission	Work Session	
February 20	Planning Commission	Public Hearing	
March	City Council	Potential Adoption	
April	City Council	Adoption/Potential Second Public Hearing	



### **Break-out Stations**

